



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 9
75 Hawthorne Street
San Francisco, CA 94105-3901



IN THE MATTER OF: ) Docket No. CWA-09-2023-0008
JUSTIN JENSON )
Red Bluff, California ) COMPLAINT/CONSENT AGREEMENT
AND FINAL ORDER
Respondent. ) Class II Administrative Penalty Proceeding under
Section 309(g) of the Clean Water Act, 33 U.S.C. §
1319(g), and 40 C.F.R. §§ 22.13(b) and 22.18

CONSENT AGREEMENT

I. AUTHORITY AND PARTIES

1. This is a Class II civil administrative penalty proceeding under section 309(g)(1)(A) and (2)(B) of the Clean Water Act ("CWA"), 33 U.S.C. § 1319(g)(1)(A) and (2)(B), and 40 C.F.R. Part 22 (Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits).

2. Pursuant to section 309(g) of the CWA, 33 U.S.C. § 1319(g), the Administrator of the United States Environmental Protection Agency ("EPA") is authorized to assess administrative penalties against persons who violate section 301(a) of the CWA, 33 U.S.C. § 1311(a). The Administrator has delegated this authority to the Regional Administrator of the EPA Region 9, who in turn has delegated this authority to the Director of the Enforcement and Compliance Assurance Division, hereinafter "Complainant."

3. Respondent is Justin Jenson of Red Bluff, California.

4. This Consent Agreement and Final Order ("CA/FO"), which contains the elements of a complaint required by 40 C.F.R. § 22.14(a), simultaneously commences and concludes this penalty proceeding, as authorized by 40 C.F.R. §§ 22.13(b) and 22.18(b)(2) and (3).

NOW THEREFORE, before the taking of any testimony, without adjudication of any issue of fact or law, and upon consent by EPA and Respondent, it is hereby STIPULATED, AGREED, AND ORDERED:

## **II. STATUTORY AND REGULATORY FRAMEWORK**

5. Section 301(a) of the CWA, 33 U.S.C. § 1311(a), makes it unlawful for a person to discharge pollutants, including dredged or fill material, from a point source into waters of the United States, except as authorized by a CWA permit. Under section 404 of the CWA, 33 U.S.C. § 1344, the U.S. Army Corps of Engineers (“Corps”) issues permits for the discharge of dredged or fill material into waters of the United States.

6. Section 502(5) of the CWA, 33 U.S.C. § 1362(5), defines “person” to include an “individual.”

7. Section 502(6) of the CWA, 33 U.S.C. § 1362(6), defines “pollutant” to include, *inter alia*, “dredged spoil,” “biological materials,” “rock,” “sand,” and “cellar dirt.”

8. Section 502(14) of the CWA, 33 U.S.C. § 1362(14), defines “point source” to include “any discernible, confined and discrete conveyance . . . from which pollutants are or may be discharged.”

9. Section 502(12) of the CWA, 33 U.S.C. § 1362(12), defines “discharge of a pollutant” to include “any addition of any pollutant to navigable waters from any point source.”

10. Section 502(7) of the CWA, 33 U.S.C. § 1362(7), defines “navigable waters” as “waters of the United States, including the territorial seas” and its implementing regulations.

11. Regulations codified at 33 C.F.R. § 328.3(c)(7) define “ordinary high water mark” (OHWM) as the “line on the shore established by the fluctuations of water and indicated by physical characteristics such as a clear, natural line impressed on the bank, shelving, changes in the character of soil, destruction of terrestrial vegetation, the presence of litter and debris, or other appropriate means that consider the characteristics of the surrounding areas.”

12. Regulations codified at 33 C.F.R. § 323.2(e)(1) define “fill material” as “material placed in waters of the United States where the material has the effect of: (i) Replacing any portion of a water of the United States with dry land; or (ii) Changing the bottom elevation of any portion of a water of the United States.”

13. Pursuant to CWA section 309(g), 33 U.S.C. § 1319(g), and 40 C.F.R. Part 19, EPA may assess a Class II civil administrative penalty of up to \$23,989 per day of violation, not to exceed \$299,857 in total, against a person for CWA section 301(a) violations that occurred after November 2, 2015, where penalties are assessed on or after December 23, 2020.

## **III. GENERAL ALLEGATIONS**

14. Justin Jenson (“Respondent”) is a “person” within the meaning of section 502(5) of the CWA, 33 U.S.C. § 1362(5).

15. On August 23, 2021, Respondent purchased a vacant lot located at [REDACTED] in Red Bluff, California (hereafter, “Property”) from an individual (hereafter, “Prior Owner”). The Property abuts approximately ninety (90) linear feet of the Sacramento River.

16. The portions of the Sacramento River abutting the Property encompass the critical habitat of at least four (4) endangered or threatened species under the Endangered Species Act, including the Sacramento River Winter-run Chinook Salmon, Central Valley Spring-run Chinook Salmon, California Central Valley Steelhead, and the Southern Distinct Population Segment of North American Green Sturgeon.

17. Before selling the Property to Respondent, the Prior Owner applied for authorization from the Corps for work in waters of the United States.

18. At the time Respondent purchased the Property, and at the time Respondent conducted the bank stabilization activities described below, the Corps permit application was pending because the Corps was in consultation with relevant federal agencies regarding potential impacts to the abovementioned endangered or threatened species and their critical habitats. Accordingly, Respondent’s bank stabilization activities were conducted without Corps approval or authorization.

19. From November 5, 2021 to November 12, 2021, Respondent conducted bank stabilization activities along the shoreline at the Property (hereafter, “Project Site”). Respondent used heavy machinery, including a mini excavator and a tracked skid steer loader, to move approximately ninety (90) cubic yards of fill material, i.e. dirt and large stones, at the Project Site. Approximately half of the fill material moved at the Project Site was placed below the OHWM of the Sacramento River.

20. On November 15, 2021, the Corps was notified of Respondent’s unauthorized bank stabilization activities. On November 23, 2021, the Corps issued a Notice of Violation to Respondent. The Notice of Violation was sent to Respondent at the Property, which was vacant at the time, and not received by the Respondent until March 15, 2022.

21. On February 8, 2022, the National Marine Fisheries Service issued a letter to Respondent identifying concerns about the unauthorized bank stabilization activities that had taken place within the critical habitat of the four (4) abovementioned species.

22. On February 16, 2022, staff from the Corps and EPA conducted an inspection of the Property and Project Site and confirmed that Respondent’s bank stabilization work included the placement of fill material, i.e. dirt and large stones, below the OHWM of the Sacramento River.

23. The Sacramento River is a “traditional navigable water,” and therefore a “water of the United States,” within the meaning of section 502(7) of the CWA, 33 U.S.C. § 1362(7), and its implementing regulations.

24. The heavy machinery described above is a “point source” within the meaning of CWA section 502(14), 33 U.S.C. § 1362(14).

25. Respondent’s discharge of fill material, including dirt and large stones, into waters of the United States constitutes a “discharge of pollutants” within the meaning of CWA section 502(12), 33 U.S.C. § 1362(12).

#### IV. ALLEGED VIOLATION

26. As a result of the alleged activity at the Project Site on November 5, 2021 through November 12, 2021, Respondent discharged or caused to be discharged fill material into a water of the United States without authorization under section 404 of the CWA, 33 U.S.C. § 1344, in violation of section 301(a) of the CWA, 33 U.S.C. § 1311(a).

#### V. ADMINISTRATIVE PENALTY

27. In consideration of the penalty factors of CWA section 309(g), 33 U.S.C. § 1319(g), Respondent shall pay to the United States a civil administrative penalty in the amount of **Thirty-Three Thousand (\$33,000.00)** within thirty (30) calendar days of the Effective Date, as defined in Section X below, of this CA/FO.

28. Respondent shall pay the penalty by check (mail or overnight delivery), wire transfer, automated clearing house, or online payment. Payment instructions are available at <https://www.epa.gov/financial/makepayment>. If clarification regarding a particular method of payment remittance is needed, contact the EPA Cincinnati Finance Center at (513) 487-2091.

a. Check Payment:

- i. Checks sent by regular U.S. Postal Service mail shall be made payable to “Treasurer, United States of America” and mailed to:

U.S. Environmental Protection Agency  
Fines and Penalties  
PO Box 979077  
St. Louis, MO 63197-9000

- ii. Checks sent by express mail (non-U.S. Postal Service entities that do not deliver to P.O. Boxes) shall be made payable to “Treasurer, United States of America” and mailed to:

U.S. Environmental Protection Agency  
Government Lockbox 979077  
USEPA Fines and Penalties  
1005 Convention Plaza  
SL-MO-C2-GL  
St. Louis, MO 63101

- b. Automated Clearinghouse Payment: Payment by Automated Clearinghouse (ACH) via Vendor Express shall be made through the U.S. Treasury as follows:

US Treasury REX/Cashlink ACH Receiver  
ABA: 051036706  
Account Number: 310006, Environmental Protection Agency  
CTX Format Transaction Code 22 – checking

- c. Fedwire: Payment by wire transfer to EPA shall be made through the Federal Reserve Bank of New York as follows:

Federal Reserve Bank of New York  
ABA: 021030004  
Account: 68010727  
SWIFT address: FRNYUS33  
33 Liberty Street  
New York, NY 10045  
(Field Tag 4200 of the Fedwire message should read: D 68010727  
Environmental Protection Agency)

- d. On-line Payment: Go to [www.pay.gov](http://www.pay.gov). Use the Search Public Forms option on the tool bar and enter SFO 1.1 in the search field. Open “EPA Miscellaneous Payments – Cincinnati Finance Center” form and complete the required fields.

29. Concurrent with the payment, Respondent shall send a true and correct copy of the payment and accompanying transmittal information to the following addresses:

Regional Hearing Clerk  
U.S. Environmental Protection Agency  
Region 9  
75 Hawthorne Street  
San Francisco, California 94105  
[r9HearingClerk@epa.gov](mailto:r9HearingClerk@epa.gov)

Scott McWhorter  
Enforcement and Compliance Assurance Division  
U.S. Environmental Protection Agency  
Region 9  
75 Hawthorne Street  
San Francisco, California 94105  
[mcwhorter.scott@epa.gov](mailto:mcwhorter.scott@epa.gov)

30. Respondent shall not, and shall not allow any other person to, deduct any penalties and interest paid under this CA/FO from federal, state, or local taxes.

31. Pursuant to CWA section 309(g)(9), 33 U.S.C. § 1319(g)(9), if Respondent fails to pay the assessed penalty on time, EPA may request the U.S. Department of Justice to bring a civil action to recover the overdue amount, plus interest at currently prevailing rates from the effective date of this CA/FO. In such an action, the validity, amount, or appropriateness of the assessed penalty shall not be subject to review. In addition to any assessed penalty and interest, Respondent shall pay attorney fees, costs for collection proceedings, and a quarterly nonpayment penalty, which shall equal 20% of the aggregate amount of Respondent's penalties and nonpayment penalties that are unpaid as of the beginning of such quarter, for each quarter during which such failure to pay persists. EPA may also take other debt collection actions as authorized by law, including but not limited to the Debt Collection Act, 31 U.S.C. § 3711.

## **VI. APPLICABILITY**

32. This CA/FO shall apply to and be binding on Respondent, Respondent's officers, directors, partners, agents, employees, contractors, successors, and assigns. Action or inaction of any persons, firms, contractors, employees, agents, or corporations acting under, through, or for Respondent shall not excuse any failure of Respondent to fully perform its obligations under this CA/FO. Changes in ownership, real property interest, or transfer of personal assets shall not alter Respondent's obligations under this CA/FO.

## **VII. RESPONDENT'S ADMISSIONS AND WAIVERS**

33. In accordance with 40 C.F.R. § 22.18(b), solely for the purpose of this proceeding, Respondent: (a) admits the jurisdictional allegations of the complaint; (b) neither admits nor denies the specific factual allegations contained in this Consent Agreement; (c) consents to all conditions specified in this CA/FO and to the assessment of the civil administrative penalty set forth in Section V above; (d) waives any right to contest the allegations set forth in this CA/FO; and (e) waives its right to appeal this proposed Final Order.

## **VIII. RESERVATION OF RIGHTS**

34. In accordance with 40 C.F.R. § 22.18(c), full payment of the penalty set forth in this CA/FO only resolves Respondent's CWA civil penalty liabilities for the violations specifically alleged herein and does not in any case affect the right of the EPA to pursue appropriate injunctive relief or other equitable relief or criminal sanction for any violations of law.

35. This CA/FO is not a permit or modification of any existing permit issued pursuant to any federal, state, or local laws or regulations, and shall in no way relieve or affect Respondent's obligations under any applicable federal, state, or local laws, regulations, or permits. Nothing in this CA/FO shall limit the ability of the Corps to issue, modify, suspend, revoke, or deny any individual permit or any nationwide or regional general permit pursuant to CWA section 404, 33 U.S.C. § 1344.

**IX. ATTORNEY FEES AND COSTS**

36. Unless otherwise specified, each party shall bear its own attorney fees and costs.

**X. EFFECTIVE DATE AND TERMINATION**

37. In accordance with 40 C.F.R. §§ 22.18(b)(3) and 22.31(b), this CA/FO shall take effect on the date that the Final Order, having been signed by the Regional Judicial Officer, is filed with the Regional Hearing Clerk (the “Effective Date”), and shall terminate when Respondent has complied with this CA/FO in full.

**XI. PUBLIC NOTICE**

38. Pursuant to CWA section 309(g)(4), 33 U.S.C. § 1319(g)(4), and 40 C.F.R. § 22.45(b), this Consent Agreement is subject to public notice and comment prior to issuance of the proposed Final Order. Complainant reserves the right to withhold or withdraw consent to this Consent Agreement if public comments disclose relevant and material information that was not considered by Complainant in entering into this Consent Agreement. Respondent may withdraw from this Consent Agreement only upon receipt of written notice from EPA that it no longer supports entry of this Consent Agreement.

39. Pursuant to section 309(g)(1) of the CWA, 33 U.S.C. § 1319(g)(1), EPA has consulted with the State of California regarding this penalty action.

In Re: Justin Jenson  
CWA-09-2023-0008

For Complainant the U.S. Environmental Protection Agency, Region 9

**AMY MILLER-** Digitally signed by  
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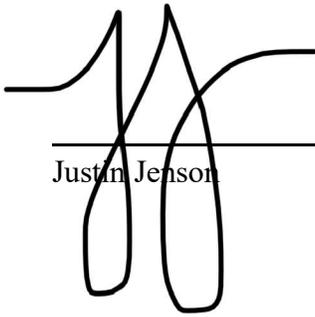
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Amy C. Miller-Bowen, Director  
Enforcement and Compliance Assurance Division

Of counsel:  
Daron Ravenborg  
Attorney-Advisor  
Office of Regional Counsel

In Re: Justin Jenson  
CWA-09-2023-0008

For Respondent Justin Jenson



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Justin Jenson

~~12/16/2022~~  
Date

In Re: Justin Jenson  
CWA-09-2023-0008

FINAL ORDER

It is Hereby Ordered that this Consent Agreement and Final Order (U.S. EPA Docket No. CWA-09-2023-0008) be entered, and that Respondent shall pay a civil penalty in the amount of thirty-three thousand dollars (\$33,000) in accordance with the terms of this Consent Agreement and Final Order.

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Beatrice Wong  
Regional Judicial Officer  
U.S. EPA, Region IX

